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NOTICE OF MEETING

Meeting: Cabinet

Date and Time: Thursday 1 December 2022 7.00 pm

Place: Council Chamber

Enquiries to: Committee Services

Committeeservices@hart.gov.uk

Members: Neighbour (Leader), Radley (Deputy Leader),

Bailey, Clarke, Cockarill, Collins, Oliver and

Quarterman

Chief Executive

CIVIC OFFICES, HARLINGTON WAY FLEET, HAMPSHIRE GU51 4AE

AGENDA

This Agenda and associated appendices are provided in electronic form only and are published on the Hart District Council website.

Please download all papers through the Modern. Gov app before the meeting.

- At the start of the meeting, the Lead Officer will confirm the Fire Evacuation Procedure.
- The Chairman will announce that this meeting will be recorded and that anyone remaining at the meeting had provided their consent to any such recording.

1 MINUTES OF THE PREVIOUS MEETING

7 - 11

The minutes of the meeting held on 3rd November 2022 are attached

for confirmation and signature as a current record.

2 APOLOGIES FOR ABSENCE

To receive any apologies for absence from Members*.

*Note: Members are asked to email Committee services in advance of the meeting as soon as they become aware they will be absent.

3 CHAIRMAN'S ANNOUNCEMENTS

4 DECLARATIONS OF INTEREST

To declare disposable pecuniary, and any other interests*.

*Note: Members are asked to email Committee Services in advance of the meeting as soon as they become aware they may have an interest to declare.

5 PUBLIC PARTICIPATION (ITEMS PERTAINING TO THE AGENDA)

Anyone wishing to make a statement to the Committee should contact Committee Services at least two clear working days prior to the meeting. Further information can be found online.

6 2023/24 EMERGING BUDGET & MEDIUM FINANCIAL STRATEGY 12 - 24

RECOMMENDATION

Note the emerging Medium Term Financial Strategy and to recognise its challenges in preparation of the main budget setting process.

7 UPDATE ON SUITABLE ALTERNATIVE NATURAL GREENSPACE 25 - 34 (SANG)

The purpose of this report is to update Cabinet on the amount of Suitable Alternative Natural Greenspace (SANG) available in Hart, to consider how it should best be used to meet Hart's and its neighbour's needs and ensure that sufficient funding is provided so that no financial burden falls on Hart.

RECOMMENDATIONS

That Cabinet

- a) notes the SANG monitoring figures at Appendix 1.
- b) Authorises the Chief Executive
 - to invoke Clause 9.1 of the 2017 Memorandum of Agreement between Hart District Council and Rushmoor Borough Council and authorises the Chief Executive to agree a revised Memorandum of Agreement with Rushmoor which, subject to agreement

- over mitigating the ongoing cost to Hart of maintaining reserved SANG capacity, makes SANG capacity available to deliver approximately 325 homes (780 persons) within Rushmoor.
- ii. to agree a Memorandum of Agreement with Surrey
 Heath Borough Council which, subject to agreement
 over mitigating the ongoing cost to Hart of maintaining
 reserved SANG capacity, makes available SANG
 capacity to deliver approximately 850 homes (2,125
 persons) within Surrey Heath
- c) Authorises the Executive Director Place to engage constructively, actively and on an ongoing basis with both Rushmoor Borough Council and Surrey Heath Brough Council to jointly look at cross boundary issue associated with jointly procuring future SANG capacity.

8 FLEET POND GREEN CORRIDOR AND HARTLAND PARK MITIGATION WORKS UPDATE

35 - 40

- To update Cabinet on expenditure and work completed to date on delivery of the Fleet Pond Green Corridor and Fleet Pond Mitigation Works for the Hartland Park Development.
- 2. To obtain approval for additions/amendment to the programme budget.

RECOMMENDATION

That Cabinet notes the programme structure chart and budget allocations at Appendix A and approves the following amendments/additions to the programme budget:

- a. Inclusion of a £65k budget and release of earmarked reserves to deliver the Green Grid Ancillary Works.
- b. Increase of budget allocation from £150k- £255k and release of earmarked reserves to deliver A3013 Cove Road Crossing.
- c. Inclusion of a £178k budget and release of earmarked reserves for project management, promotion, professional fees and legal charges for the Fleet Pond Mitigation works.
- d. Inclusion of a £10k budget and release of earmarked reserves for Green Grid/digital and Interpretation.
- e. Inclusion of a £125k budget and release of earmarked reserves to deliver the Fleet Pond Mitigation Works Strategy.
- f. Earmarking of a £843k budget to fund implementation of the Fleet Pond Mitigation Works Strategy once this has been approved.

9 STAKEHOLDER ENGAGEMENT PLAN

41 - 49

This report provides Cabinet with an update addressing an area of concern originally raised on the 1st September 2022, when agreeing the Odiham Common Management Plan.

This report aims to set out a positive plan for engagement with parish councils, to be discussed and agreed at Cabinet.

RECOMMENDATION

That Cabinet approves the Stakeholder Engagement Plan.

10 CIVIC REGENERATION PROJECT

50 - 54

To update Cabinet with regards to the work being undertaken by the Civic Quarter Regeneration Work Group and seek Cabinet's approval to further funding to enable the next stages, a financial report to determine viability of the scheme.

RECOMMENDATION

 That 15K is allocated in the council 22/23 budget, to fund consultancy costs, to refresh the viability report and produce a detailed cost projection to determine viability of the Civic Quarter Regeneration scheme.

11 CABINET WORK PROGRAMME

55 - 59

To consider and amend the Cabinet Work Programme.

12 EXCLUSION OF THE PUBLIC

The following item(s) contain exempt information.

RECOMMENDATION

Members must decide whether the public interest in maintaining an exemption outweighs the public interest in disclosing the information.

It is suggested that, in accordance with Section 100A(4) of the Local Government Act 1972, the public be excluded during the discussion of the matters referred to, on the grounds that they involve the likely disclosure of exempt information, as defined in paragraphs 1, 2 and 3 of Part 1 of Schedule 12A of the Act, and the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

13. REPRESENTATION ON HART HOUSING MAINTENANCE COMPANY BOARD

60 - 61

1. 2. 3

The purpose of this report is to agree to replace the two current Council employees who sit on the Board of the Hart Housing Maintenance Company (trading as Butterwood Homes).

14 EXCLUSION OF THE PUBLIC

The following item(s) contain exempt information.

RECOMMENDATION

Members must decide whether the public interest in maintaining an exemption outweighs the public interest in disclosing the information.

It is suggested that, in accordance with Section 100A(4) of the Local Government Act 1972, the public be excluded during the discussion of the matters referred to, on the grounds that they involve the likely disclosure of exempt information, as defined in paragraph 3 of Part 1 of Schedule 12A of the Act, and the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

15. THE SWAN INN, NORTH WARNBOROUGH

62 - 174

3

The purpose of the report is to provide an update on the works completed at the Swan Inn Public House and provide a summary of the market valuation received vs a cost projection of funding required for next steps.

16 EXCLUSION OF THE PUBLIC

The following item(s) contain exempt information.

RECOMMENDATION

Members must decide whether the public interest in maintaining an exemption outweighs the public interest in disclosing the information.

It is suggested that, in accordance with Section 100A(4) of the Local Government Act 1972, the public be excluded during the discussion of the matters referred to, on the grounds that they involve the likely disclosure of exempt information, as defined in paragraph 3 of Part 1 of Schedule 12A of the Act, and the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

17. FUNDING FOR POTENTIAL ACQUISITION OF 42 APARTMENTS FOR AFFORDABLE MARKET RENT

175 -176

3

The purpose of this report is to agree the source of funding for the potential acquisition of 42 affordable market rent key worker apartments.

Date of Publication: Wednesday, 23 November 2022

CABINET

Date and Time: Thursday 3 November 2022 at 7.00 pm

Place: Council Chamber

Present:

Neighbour (Leader), Radley (Deputy Leader), Bailey, Clarke, Cockarill, Oliver and Quarterman

In attendance: Axam, Butcher, Dorn, Farmer

Officers:

Daryl Phillips Chief Executive

Graeme Clark Executive Director – Corporate and S151 Officer

Mark Jaggard Executive Director – Place

Daniel Hawes Planning Policy and Economic Development Manager

Adam Green Countryside Manager

Sharon Black Committee Services Manager

61 MINUTES OF THE PREVIOUS MEETING

The minutes of 6th October 2022 were confirmed and signed as a correct record.

62 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Collins.

63 DECLARATIONS OF INTEREST

No declarations of interest were made.

64 CHAIRMAN'S ANNOUNCEMENTS

The Chairman welcomed Graeme Clark to the meeting in his role of Executive Director – Corporate and S151 Officer.

65 PUBLIC PARTICIPATION (ITEMS PERTAINING TO THE AGENDA)

In relation to Minute 70, Mr David Turver read out a statement to Cabinet (attached at Appendix 1).

Cabinet noted:

- That Agenda Item 10 on the Shapley Heath Audit Report would address some of the points made
- That Mr Turver's statement would be included with the Minutes as an appendix at the discretion of the Chairman and Chief Executive

Statement to Cabinet from Mr David Turver

66 LEASE OF EDENBROOK FLATS

Cabinet was asked to approve the entering into a lease to transfer the 41 apartments at Edenbrook (known respectively known as Heather Court and Thistle House) to Butterwood Homes.

Cabinet discussed:

- That this was confirmation of arrangements already put in place
- The advantages and disadvantages of transferring the lease

DECISION

Cabinet agreed:

That The Chief Executive be authorised to agree the terms and then conclude a 20-year lease for Butterwood Homes to manage on behalf of the Council the 41 Apartments at Edenbrook (respectively known as Heather Court and Thistle House)

67 ODIHAM AND NORTH WARNBOROUGH CONSERVATION AREA APPRAISAL

Cabinet was asked to adopt the Odiham and North Warnborough Conservation Area Appraisal.

Cabinet discussed:

- That this Appraisal covered both areas, rather than being 2 separate Appraisals
- That Cabinet was being asked to <u>adopt</u> the Appraisal rather than endorse and that the wording of the Recommendation would be suitably amended before voting to show that this superseded the previous two Area Appraisal documents
- That thanks were due to Odiham Parish Council for the work they had done with the Council on the Appraisal documentation
- That the documentation was partially funded by the Parish Council although it will become a Hart District Council document as the Planning Authority

DECISION

Cabinet

1. North Warnborough Conservation Area Appraisal for Agreed to adopt the Odiham and planning and development management purposes:

- Agreed that the <u>Odiham Conservation Area Character Appraisal and Management Proposals December 2008</u> and the <u>North Warnborough Conservation Area Character Appraisal and Management Proposals March 2009</u> will be superseded by the new Area Appraisal
- 3. Authorised the Executive Director Place to make minor alterations and typographical corrections prior to the Appraisal being published.

68 LEASE OF POND AREAS TO HARTLEY WINTNEY PARISH COUNCIL

Approval was being sought from Cabinet to enter into a lease with Hartley Wintney Parish Council for the future management of Causeway and Hatton's Ponds, Hartley Wintney; and also to release £50,000 from District S106 Leisure and Open Space receipts to support the future restoration of the ponds.

Cabinet discussed:

- That this was an excellent example of the Council working together with the local Parish Council
- That thanks were due to Hartley Wintney Parish Council for the work they had undertaken in helping to find an appropriate way forward
- Other agencies would need to be involved in the future
- That the funding request would be used for restoration work on the ponds which was very much required
- That the lease, whilst not yet finalised, would be a long term one rather than a short term lease

DECISION

- Cabinet agreed that the Executive Director for Community be authorised to agree the terms and conclude lease for the transfer of ponds in Hartley Wintney Common (see Appendix 1) to Hartley Wintney Parish Council (HWPC)
- 2. Cabinet agreed that £50,000 of District S106 Leisure and Open Space funding be transferred to HWPC for the on-going restoration of the ponds.

69 GRANT FUNDING FOR BIODIVERSITY AND CARBON OFF-SETTING STRATEGY

To seek Cabinet's approval to spend £110k (£100k Grant and £10k for earmarked reserves) towards the delivery of "Phase 2" of the approved Biodiversity and Carbon Off-Setting Project, and to seek Cabinet approval to procure the necessary expertise to progress the project.

Cabinet discussed:

- That the grant funding had been successfully applied for from DEFRA, and would be used to fund the development of Phase 2 of the strategy.
- That both the grant and additional funding from earmarked reserves would be put towards staffing and other specialist contract work.
- There was a requirement for a large piece of work to be undertaken to design the potential projects, develop costings and look at income streams and future funding mechanisms
- The project would take around 2 years to complete
- A range of projects would be designed but it would be difficult to give any ballpark costings at present whilst no decisions had been made as to what type of projects would be selected
- There was a need for a Project Initiation Document (PID) giving more in depth details
- That the money from earmarked reserves was in addition to the funding allocated to Climate Change initiatives, although it was recognised that there would be some overlap between this project and the work being undertaken by the Climate Change Working Group
- The need for communications from the Council to be clear about whether it was aiming for carbon neutrality or net zero
- A requirement for an easy to read paper showing all the different strands on Climate Change/Biodiversity that meshed together, for ease of reference
- That there was a wealth of resources in Parish Councils that could be accessed, particularly to meet the District 2040 Climate Change target

DECISION

- Cabinet agreed to expend £110k (£100k Grant and £10k from earmarked reserves) towards the delivery of "Phase 2" of the approved Biodiversity and Carbon Off-Setting Project
- 2. Approval was given to procure consultants to project manage and develop the strategy

70 SHAPLEY HEATH AUDIT REVIEW

Cabinet received an oral update from the Chief Executive regarding the proposed action plan.

Cabinet noted:

- The original Audit Report was circulated to Cabinet in September
- Staffing Committee had set up a Panel to look at the staffing issues and would report back to Audit Committee
- It had to be accepted that things had gone awry with the project
- The LGA had confirmed that they would have someone available to undertake the independent review during December/January. This would

involve interviewing Cabinet Members, and members of the Council who were on the Opportunity Board.

The leadership team would be discussing the key outcomes with a view to all future projects being delivered as expected and in a transparent manner

71 CABINET WORK PROGRAMME

Cabinet considered and amended the work programme as circulated with the agenda paperwork.

Cabinet noted:

- That the Staffing Committee report on the Shared Chief Executive with Rushmoor may be delayed from December as it had asked for further information from the Inter Authority Agreement (IAA) before being able to make any recommendation(s) to Cabinet
- A short paper would be brought to December's Cabinet meeting on the composition of the Board of Butterwood Homes, following by the departure of one of the Joint Chief Executives

The work programme would be updated accordingly.

The meeting closed at 8.01 pm

Statement by Cllr Angela McFarlane, Odiham Parish Council Chair

Agenda Item 9

I would like to draw Cabinet's attention to the emails from myself on behalf of Odiham Parish Council and the Chair of Winchfield Parish Council. These express concerns on the proposed structure whereby the Parish Councils effectively become a buffer between residents and Hart officers on matters relating to management of common land, with no powers or resource to affect outcomes. We ask Cabinet to consider this matter carefully before adopting the engagement plan before any consultation will the PCs.

Agenda Item 15

The Swan Public House in North Warnborough.

We are pleased to see this is on your agenda although obviously we recognise the matter is exempt at this time.

Local residents have lived with the ruined building for over 10 years. There is a shortage of 2 and 3 bedroom homes for sale or rent in the Parish. We therefore ask if Hart can expedite the development of this site and provide the smaller homes the area requires.

Statement from Meyrick Williams, Winchfield Parish Council

Agenda Item 9

Winchfield Parish Council requests that our comments with regard to Item 9, Stakeholder Engagement Plan, are raised on our behalf at the Cabinet meeting on 1 Dec.

We welcome the proposal of a Stakeholder Engagement Plan for Odiham Common but we are disappointed that the Parish Council was not consulted before it was to be presented to Cabinet. The document has been written to address all 16 sites in the District and notes that each site has its own peculiarities. You will recall our conversation following the recent meeting in the Council offices with myself and Councillor Angela McFarlane of Odiham Parish Council regarding the proposed plan and the specific issues that are unique to Odiham Common. Totalling 115 hectares this is one of the few examples of wood pasture outside the New Forest.

The first observation is that Table 1, which lists the countryside sites in the parish they are within, is incorrect. Parts of Odiham Common lie within Winchfield parish. I have attached the map which illustrates the relationship between Odiham Common and the Winchfield parish boundary and it is evident that two other SSSIs, one in Bagwell Green and the other at Bailey's Farm are directly linked to the Odiham Common SSSI. This is further affirmed in that when the common land was designated as an SSSI in 1992 it was declared to be joined with Bagwell Green and Shaw SSSI which used to form part of Winchfield Common. The two Commons run side-by-side lining the route to Wilkes Water. Winchfield should therefore be declared as a joint parish area in Table 1 of the Plan along with Odiham.

We welcome the statement that "the area site ranger will formally meet with representatives from the parish council to discuss present and future works on site". However there is an inherent danger that if these meetings are allowed to be less frequent than every quarter the whole process can begin to unravel. The dialogue will fail if both parties are not formally required to meet on a regular basis. We do not agree with the statement "We aim for these meetings to take place every quarter as a maximum but may be less if both parties agree"

Most importantly, the Plan makes no reference to how any actions that are decided by the District Council that impact the SSSI are debated and agreed with the Parish Councils. It is not satisfactory to publish the Engagement Plan without also preparing a Management Plan which specifies not only the District and Parish Council representations but also those specialist agencies that have a direct interest and a responsibility for the maintenance and upkeep of the SSSI and the terms of reference of such a forum. An Odiham Common Management plan should be published concurrently with the Stakeholder Engagement Plan.

We request that our comments are shared with all members of the Cabinet, copied in the minutes of the meeting, and that due weight is applied to our observations at the meeting.



2023/24 EMERGING BUDGET & MEDIUM FINANCIAL STRATEGY (work in progress)

Cabinet Date 1st December 2022

Page 15

Recommendation

Note the emerging Medium Term Financial Strategy and to recognise its challenges in preparation of the main budget setting process.

Glossary of Terms

Net Cost of Services are direct costs incurred by the Council in delivering services, less any specific income generated

Central costs/income are non service specific items e.g. Pension Fund adjustments, interest income and payments

Contributions to/from Reserves is funding from Earmarked Reserves which have been allocated to fund specific purposes

Sources of External Finance includes funding from Central Government and Non-Domestic Rates Income

<u>Council Tax</u> – local tax on domestic properties which Hart collects on behalf of Hampshire County Council, Hampshire Constabulary, Hampshire Fire and Rescue, plus Town and Parish Councils

Sources of Income



Collection Fund

Council tax can be raised each year inline with Government guidelines.

Business Rates can be retained up to an agreed minimum safety net.



Grants

Ring-fenced – used for a specific purpose

or un ring-fenced

Project grants – via an application

New Burdens – to cover additional work as requested by Government



Income

Generated from:
Sales, Fees and Charges
Commercial ventures

Net Cost of Services

Central Costs

Contributions to/from reserves

Sources of External Funding

Council Tax

Page 18

Contract inflation increases – 10%+

Staff Costs – 10% cost of living increase

Energy Prices doubling

Funding from Central Government declining

5C Contract – fixed investment cost ends

Reduced Leadership Team and Full Tier 2 deliverables

Commercial Income

Recap on Budget Rebase

Simplifying

Removing non-core service budgets

Centralising

• Training, consultancy

Classifying

Agency, consultants, consultation

Grants

 Forecasting grant awards as contribution to Service Delivery

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2023/24 Budget Pressures/ Savings

£000	2023/24
Contract Inflation	703
Staff Costs	462
Energy Prices	76
Government Funding	561
Budget Rebase	(458)
5C Contract	(633)
Leadership Team	(120)
Commercial Income	(386)
Net Pressures	205

Feb 22	
Presented	l

Implemented Budget

	_		6
2022_23 Budget	Tier 1 Saving	Tier 2 Saving	2022_23 Budget
11,930	(335)	(202)	11,393
567			567
12,497	(335)	(202)	11,960
12			12
642			642
(1,604)			(1,604)
(62)			(62)
(95)			(95)
11,390	(335)	(202)	10,853
(7,813)			(7,813)
(1,400)			(1,400)
(567)			(567)
(335)	335		-
(202)		202	-
(1,073)			(1,073)
(11,390)	335	202	(10,853)
0	-	-	0
	Budget 11,930 567 12,497 12 642 (1,604) (62) (95) 11,390 (7,813) (1,400) (567) (335) (202) (1,073) (11,390)	Budget Saving 11,930 (335) 567 (335) 12 (42 (1,604) (62) (95) (335) 11,390 (335) (7,813) (1,400) (567) (335) (335) 335 (202) (1,073) (11,390) 335	Budget Saving Saving 11,930 (335) (202) 567 (335) (202) 12 (42 (1,604) (62) (95) (335) (202) (7,813) (1,400) (567) (335) 335 (202) (1,073) (11,390) 335 202

MTFS Format Reconciliation

	New Format 2022_23 Budget	
External Finance	3,161	Business Rates +NHB + Grants
Council Tax	7,813	
Total Funding	10,974	-

Baseline NCS 2022/23	11,960	
Budget Adjustments:		
Central Budgets	2,156	MRP + Debt Interest
Reserves	(2,069)	+ SANG Reserves
Income Generation	(1,073)	· Si tivo reserves
Total Budget Requirement	10,974	

	2022-23	2023-24	2024-25
	£000	£000	£000
External Finance	3,161	2,600	2,400
Council Tax	7,813	7,940	8,058
Total Funding	10,974	10,540	10,458
	2022-23	2023-24	2024-25
Baseline NCS 2022/23	11,960	10,975	10,951
Baseline NCS 2022/23 Budget Adjustments:			
·			

	£000	£000	£000
External Finance	3,161	2,600	2,400
Council Tax	7,813	7,940	8,058
Total Funding	10,974	10,540	10,458
	2022-23	2023-24	2024-25
Baseline NCS 2022/23	11,960	10,975	10,951
Budget Adjustments:			
Savings		(458)	
Pay & Price rises		929	494
Central Budgets	2,156	3,544	3,550
Reserves	(2,069)	(2,908)	(2,908)
Income Generation	(1,073)	(1,335)	(1,340)
Total Budget			
Requirement	10,974	10,745	10,747
(Surplus)/Deficit	0	205	289

Fees & Charges

MRP Review

Treasury
Management

Capital spend

Commercial Income

Page 2



CABINET

DATE OF MEETING: 1 DECEMBER 2022

TITLE OF REPORT: UPDATE ON SUITABLE ALTERNATIVE NATURAL

GREENSPACE (SANG)

Report of: Chief Executive/Planning Policy Manager

Cabinet Portfolio: Planning/Corporate

Key Decision: No

Confidentiality: None

PURPOSE OF REPORT

1. The purpose of this report is to update Cabinet on the amount of Suitable Alternative Natural Greenspace (SANG) available in Hart, to consider how it should best be used to meet Hart's and its neighbour's needs and ensure that sufficient funding is provided so that no financial burden falls on Hart.

RECOMMENDATIONS

- 2. That Cabinet
 - a) notes the SANG monitoring figures at Appendix 1.
 - b) Authorises the Chief Executive
 - i. to invoke Clause 9.1 of the 2017 Memorandum of Agreement between Hart District Council and Rushmoor Borough Council and authorises the Chief Executive to agree a revised Memorandum of Agreement with Rushmoor which, subject to agreement over mitigating the ongoing cost to Hart of maintaining reserved SANG capacity, makes SANG capacity available to deliver approximately 325 homes (780 persons) within Rushmoor.
 - ii. to agree a Memorandum of Agreement with Surrey Heath Borough Council which, subject to agreement over mitigating the ongoing cost to Hart of maintaining reserved SANG capacity, makes available SANG capacity to deliver approximately 850 homes (2,125 persons) within Surrey Heath
 - c) Authorises the Executive Director Place to engage constructively, actively and on an ongoing basis with both Rushmoor Borough Council and Surrey Heath Brough Council to jointly look at cross boundary issue associated with jointly procuring future SANG capacity.

BACKGROUND

3. SANG and SAMM¹ mitigation is required to enable new housing in proximity to the Thames Basin Heaths Special Protection Area (SPA). This approach is enshrined in Policy NBE3 of the Local Plan 2032.

¹ Strategic Access Management and Monitoring

- 4. The Council has no specific privilege in providing SANG. There are several SANGs around the district, some Council-owned, others not, some still with capacity to mitigate new development, and some new ones planned. Anyone seeking to access SANG therefore have a range of providers that they can approach.
- 5. Sufficient SANG is present or planned to deliver the specific housing numbers in the Local Plan 2032. However, the release of Council-owned SANG is now almost exhausted which means that there is limited capacity from Hart owned SANGs going forward to accommodate 'windfall' development.

PRESSURES ON SANG CAPACITY

- 6. Appendix 1 shows remaining capacity (measured in 'persons' averaged at @ 2.4 persons/home) at Hart's various SANGs.
- 7. Appendix 1 Table 1 lists the SANGs in Council control which currently have, or will have, capacity to mitigate new homes. Table 2 lists the SANGs which are either at capacity already or have capacity but are outside the Council's control.
- 8. Referring to Table 1, at present there are two Council-controlled SANGs for developments to buy into:
 - Bramshot Farm which has 1,288 persons capacity left (approx. 540 homes) although most of this is currently set aside for Rushmoor to under a 2017 Memorandum of Agreement: see Cabinet 6 July 2017.
 - Whitewater Meadows, Hook which has 67 persons capacity left (approx. 28 homes).
- 9. The amount available for Hart at present is therefore quite low, although the following SANGs are expected to become available over the next year or two:
 - Hawley Park Farm
 - Moulsham Lane (Yateley)
 - Grove Farm
 - Albany Park North/ Poulters Meadow (Church Crookham)

Bramshot Farm and Hawley Park Farm

- 10. These two SANGs are close to Rushmoor and Surrey Heath and as such are well placed to mitigate development in their respective areas.
- 11. A Memorandum of Agreement (MoA) currently in place with Rushmoor (which is up for review) provides Rushmoor with 3,600 persons (around1,500 homes) of capacity (in total) from both Bramshot Farm and Hawley Park Farm SANG.
- 12. Rushmoor has however, only used 923 persons (around 385 homes) of that capacity, and so, unless reviewed in accordance with paragraph 9.1 of the MoA, it still has reserved access to a further 2,677 persons (approx. 1,115 homes). This leaves Hart with just 279 persons (around 116 homes) from both Bramshot Farm and Hawley Park Farm SANG. This is not enough.
- 13. Rushmoor has indicated it would like to retain the MoA in its current form. However, a review of the MoA is triggered by MoA Clause 9.1. Rushmoor has since 2018 secured alternative SANG capacity at Southwood which overlaps the catchment of both Bramshot Farm and Hawley Park SANG.

- 14. The delivery of the Southwood SANG within Rushmoor has released capacity for approximately 2,450 dwellings to support the regeneration of Aldershot and Farnborough Town centres, specifically
 - The Galleries, Aldershot
 - Union Street, Aldershot
 - Hippodrome House, Aldershot
 - Aldershot Railway Station
 - Farnborough Civic Quarter and
 - any other sites considered to represent strategically important development (Rushmoor Avoidance and Mitigation Strategy 2022)
- 15. This represents a significant material change in Rushmoor's previously projected limited SANG capacity and it includes at Southwood approximately 1,000 homes (approx. 2,400 persons) which would otherwise have been delivered in Hart's Bramshot/Hawley Park Farm SANGs.
- 16. The background to Clause 9.1 was the concern if Rushmoor were not to take up its allocated capacity in a timely manner, Hart would end up unnecessarily holding back significant capacity that could otherwise be redistributed to support development in both Hart and Surrey Heath.
- 17. Moreover, without the anticipated income or support from developments in Rushmoor, it results in Hart incurring significant and ongoing revenue and loan repayment costs in maintaining Bramshot Farm SANG.

What does Hart need?

- 18. Hart has a healthy stock of planning permissions for new homes where SANG has already been secured. However most future windfall sites will need SANG.
 - Years 4 and 5 of Hart's current five-year housing land supply (2025/26 and 2026/27) includes 180 homes from windfall sites that do not have permission, the bulk of which will need SANG (approx 432 persons).
 - 630 homes from windfall sites are predicted from April 2025 to March 2032 (90 homes per year – see housing trajectory on page 30 of the <u>Five Year Housing Land Position Statement</u>). This number of homes equates to around 1,500 persons of capacity.

Future Council controlled SANG

19. More Council-controlled SANG is coming forward with major developments at Moulsham Lane, Yateley; Grove Farm, West Fleet, and Poulters Meadow, Church Crookham. These SANG bring the remaining capacity up to 4,887 persons (around 2,040 homes).

Surrey Heath

- 20. Surrey Heath is preparing a new local plan and is requesting 850 homes (approx. 2,040 persons) of capacity from either/or Bramshot or Hawley Park SANG:
 - iii. 550 homes capacity (around 1,375 persons) to unlock development in Camberley town centre 'London Road Block'.
 - iv. 300 homes capacity (750 persons) to support developments in Frimley, such as Sir Williams Siemens Square and smaller

developments across Frimley and Camberley. Capacity for 300 homes would enable delivery of this allocated site as well as smaller scale SLAA sites and windfalls.

21. Surrey Heath has offered to work up support funding to help mitigate the cost to Hart of reserving spare capacity. The specific approach is still to be agreed.

SANG needs v SANG capacity

22. It can be seen that there is competing pressure on the SANG which is summarised in the table below.

	Persons	Comment
Hart's needs	1,500	Future windfall in Hart to 2032
Rushmoor's share under current MoA	2,677	3,600 in the MoA minus the 923 persons already used
Surrey Heath's request	2,125	
Total needed/ requested from all 3 authorities	6,314	
Total spare SANG capacity in Hart	4,887	Total current and future Council- controlled SANG capacity
Shortfall	-1,427	Hart is 1,427 persons worth of capacity short of satisfying its own needs and the requests from Rushmoor and Surrey Heath combined.

CONSIDERATIONS

- 23. There is an urgent need to review the MoA arrangements with Rushmoor. Rushmoor's delivery of its Southwood SANG represents a significant material change in circumstances and so triggers the MoA review Clause 9.1.
- 24. Rushmoor was already slow to take up its originally anticipated 1,500 new home (3,600 person) allocation. The MoA anticipated that by 2022 Rushmoor would have taken up a capacity allocation of around 1,175 new homes (2,820 persons). Instead, it has reallocated a significant proportion of its originally anticipated allocation into the Southwood SANG and, in the meantime, sought to access SANG capacity in Hart for only 385 new homes (923 persons) i.e. 790 homes (1,897 persons) fewer than anticipated in the indicative phasing plan included in clause 4.1 of the MoA.
- 25. The recommendation is that this excess capacity of 790 new homes (1,897 persons) should be released to be redistributed across Hart and Surrey Heath. This, subject to an agreement on support funding from both Surrey Heath and Rushmoor, would result in Hart still reserving 325 homes (780 persons) for Rushmoor and also being able to support the delivery on 850 homes (2,125 persons) in Surrey Heath.

	Persons	Comment
Hart's needs	1,500 (625 homes)	Future windfall in Hart to 2032
Rushmoor's share under adjusted MoA	780 (325 homes)	3,600 in the MoA minus the anticipated 2017-2022 2820 persons adjustment
Surrey Heath's request	2,125 (850 homes)	
Total adjusted requirement from all 3 authorities	4,405 (approx. 1800 homes)	
Total spare SANG capacity in Hart	4,887	Total current and future Council- controlled SANG capacity
Surplus capacity	482 (around 200 homes)	

POLICY IMPLICATIONS

26. This report recommends an update to the Council-controlled SANG allocations but no fundamental changes in approach. Other than that, there are no immediate policy implications arising. However, it should be noted that future planning policy in Hart could be affected if neighbouring authorities cannot meet their housing needs due to a genuine lack of opportunities for SPA avoidance and mitigation. Therefore, there is a further recommendation that under the duty to cooperate that Rushmoor and Surrey Heath work to jointly seek to secure suitable SANG capacity to support the delivery of future housing needs.

FINANCIAL AND RESOURCE IMPLICATIONS

27. The effective release of SANG supports neighbouring authorities meet their need for new homes. It also supports the opportunities for town centre and other regeneration. However, Hart cannot alone shoulder the significant ongoing cost of procuring, administering, or maintaining SANG without financial support from our neighbours. The capital and revenue cost burden placed upon Hart would otherwise be too great. There is therefore, a need to ensure that where SANG capacity is reserved a suitable arrangement is put in place to ensure that the costs of both procuring and also maintaining an operational SANG is reflected in any agreement.

RISK MANAGEMENT

28. There are no risk management implications associated with this report.

EQUALITIES

29. There are no equalities implications associated with this report.

CLIMATE CHANGE IMPLICATIONS

30. There are no climate change implications associated with this report.

ACTION

31. Subject to Cabinet approval, discussions will take place with both Rushmoor and Surrey Heath to agree appropriate Memorandum of Agreements to support the delivery of SANG capacity within the respective areas.

Contact Details: Daniel Hawes <u>daniel.hawes@hart.gov.uk</u>



The capacity and catchments of Suitable Alternative Natural Greenspace (SANG) in Hart District

October 2022

Introduction

- 1. SANGs are semi-natural public open spaces that mitigate the impact of new homes on the SPA (the Thames Basin Heaths Special Protection Area) by providing land that can be used for recreation as an alternative to visiting the TBHSPA.
- 2. This document sets out:
 - the amount of mitigation capacity remaining at current and future SANGs in Hart (in terms of number of persons arising from new development)
 - the locations of the SANG and their catchments, which depend on their size (development proposals for 10 or more homes that need SPA mitigation must be within the catchment of the SANG being used for mitigation).

Table 1: Council-controlled SANG with current or future capacity (figures in 'persons' at 7th October 2022)

SANG	Current or future?	Total SANG capacity	Capacity required by developer	Capacity used in Rushmoor	Capacity used in Surrey Heath	Capacity used in Hart	Remaining capacity (persons)
Bramshot Farm	Current	4,188	n/a	923	313	1,664	1,288
Whitewater Meadows, North-East Hook	Current	1,524	1,427	0	0	30	67
Hawley Park Farm, Hawley	2023/24	2,054	386	0	0	0	1,668
Grove Farm, West of Fleet	2023/24	1,390	1,241	0	0	0	149
Moulsham Lane, Yateley	2024/25	637	358	0	0	0	279
Albany Park North/ Poulters Meadow	2024/25	2,078	642	0	0	0	1,436
Totals		11,871	4,054	923	313	1,964	4,887

Notes:

- 1. The Council currently has an agreement with Rushmoor Borough Council that 3,600 persons of capacity (in total) from Bramshot Farm and Hawley Park Farm SANGs can be used to mitigate developments in Rushmoor. Rushmoor has used 923 persons capacity and currently has access to a further 2,677 persons from both SANG. Remaining capacity across both SANGs is 2,956 persons, which leaves Hart with 279 persons (around 116 homes).
- 2. Grove Farm SANG is an extension to the Hitches Lane SANG. The figures shown include capacity needed to mitigate phases 3, 4 and 5 at Land North of Netherhouse Copse which is subject to planning permission (21/02782/OUT).
- 3. Moulsham Lane SANG is open to the public but not yet adopted by the Council and not yet available for other developments to use as mitigation.

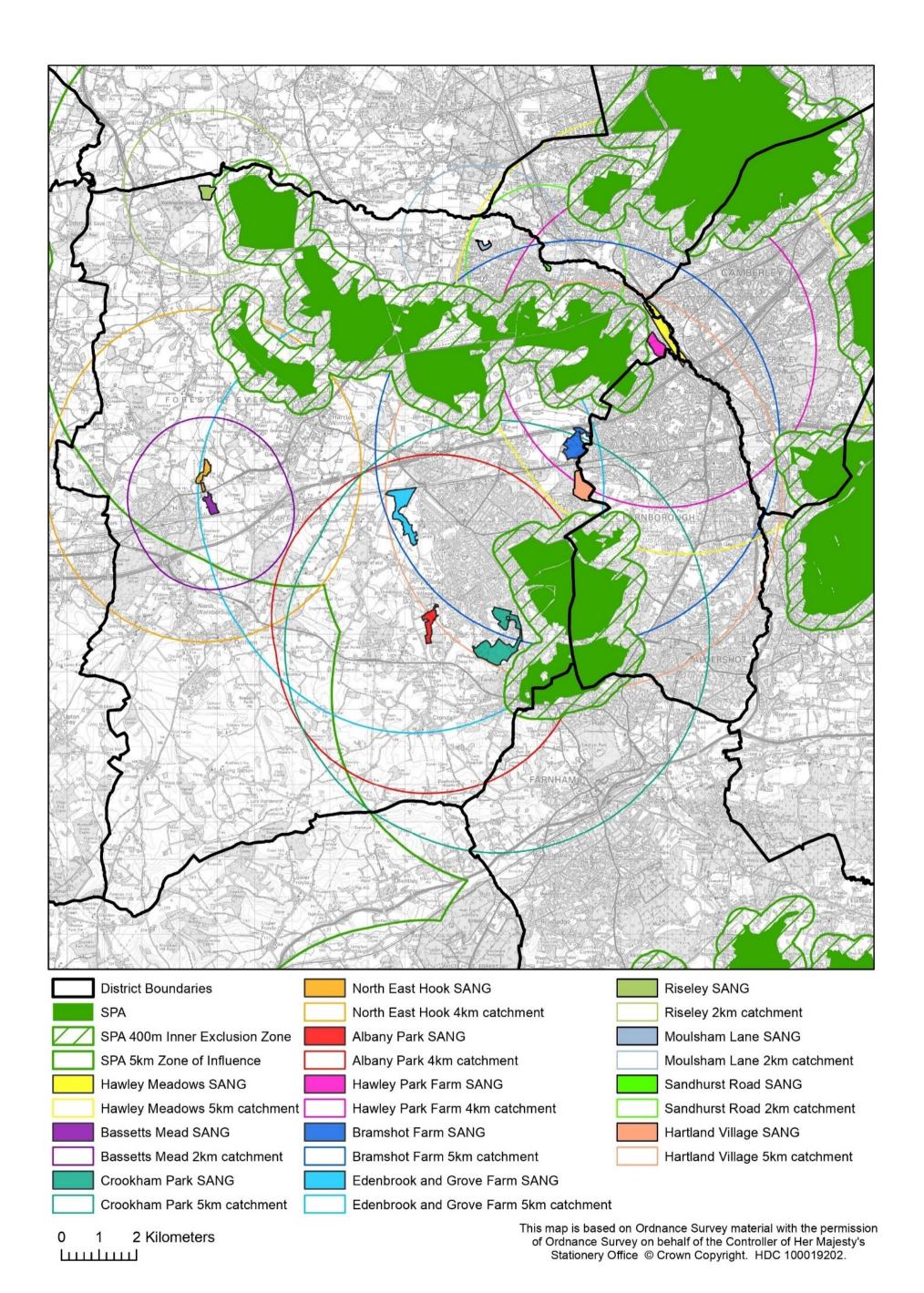
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Table 2: SANG that is either at capacity, or outside the Council's control (capacity figures in 'persons')

SANG	Total SANG capacity	Capacity used by developer	Capacity used in Rushmoor	Capacity used in Surrey Heath	Capacity used in Hart	Remaining capacity (persons)
Bassetts Mead, Hook	1,325	0	0	0	998	327
Crookham Park	8,115	3,469	0	0	1,370	3,276
Riseley	1,425	214	0	0	0	1,211
Hitches Lane	2,587	1,068	0	0	1,519	0
Hawley Meadows and Blackwater Park	1,137	0	386	386	365	0
Swan Lakes	555	250	0	305	0	0
Sandhurst Road	250	250	0	0	0	0
Dilly Lane/ QE2 Fields	750	750	0	0	0	0
Hartland Village	3,337	3,337	0	0	0	0

Notes:

- 1. Bassetts Mead is owned by Hook Parish Council, figures correct at October 2022
- 2. Crookham Park and Riseley are privately owned, figures correct at 6th October 2022
- 3. A new private SANG was granted permission at Land South Of Eversley Road And East Of Marsh Lane Marsh Lane Eversley (20/02308/FUL)



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CABINET

DATE OF MEETING: 1 DECEMBER 2022

TITLE OF REPORT: FLEET POND GREEN CORRIDOR AND MITIGATION

WORKS UPDATE

Report of: Executive Director - Community

Cabinet Portfolio: Environment

Key Decision: Yes

Confidentiality: Non Exempt

PURPOSE OF REPORT

 To update Cabinet on expenditure and work completed to date on delivery of the Fleet Pond Green Corridor and Fleet Pond Mitigation Works for the Hartland Park Development.

2. To obtain approval for additions/amendment to the programme budget.

RECOMMENDATION

That Cabinet notes the programme structure chart and budget allocations at Appendix A and approves the following amendments/additions to the programme budget:

- a) Inclusion of a £65k budget and release of earmarked reserves to deliver the Green Grid Ancillary Works.
- b) Increase of budget allocation from £150k- £255k and release of earmarked reserves to deliver A3013 Cove Road Crossing.
- c) Inclusion of a £178k budget and release of earmarked reserves for project management, promotion, professional fees and legal charges for the Fleet Pond Mitigation works.
- d) Inclusion of a £10k budget and release of earmarked reserves for Green Grid/digital and Interpretation.
- e) Inclusion of a £125k budget and release of earmarked reserves to deliver the Fleet Pond Mitigation Works Strategy.
- f) Earmarking of a £843k budget to fund implementation of the Fleet Pond Mitigation Works Strategy once this has been approved.

BACKGROUND

- In August 2019 Cabinet approved acceptance of a £1.4m grant from the Enterprise M3 LEP towards the delivery of the Fleet Pond Green Corridor project.
- 4. In January 2020 Cabinet approved funding to commission the detailed design and supervision of the Fleet Pond Green Grid Corridor (FPGC) Project, procure consultants to undertake a feasibility study to develop a 2030 Fleet Pond Vision and make recommendations on suitable mitigations for the Hartland Park Village and the FPGC, and to release funding to employ staff to work on the project.
- 5. In January 2021 Cabinet approved the release of funding to deliver the FPGC. Works associated with delivery of the first stage of the FPGC between Fleet Railway Station and the Hartland Park Development were completed in July 2022. In addition, the feasibility study for the Hartland Park Mitigation works at Fleet Pond has also now been completed. As a consequence, officers are now

in position to be able to provide members with an update on expenditure incurred to date and an updated forecast of the future expenditure required to complete both the FPGC and mitigation works

MAIN ISSUES

- 6. The FPGC works completed to date include the upgrading and widening of the existing footpath/cycle path from the railway station through the Fleet Pond site towards the Hartland Park Development as well as the upgrading and improvement of the existing car park and access road to Fleet Pond. These works, which were completed under budget and within programme, represent the first phase of the FPGC link between the railway station and the Hartland Park Development. Hart is working in partnership with both Hampshire County Council (HCC) and Berkeley St Edward (BSE) on delivery of the future phases which include:
 - Improvements to Old Cove Road between Fleet Pond and Bramshot Lane (Funding identified in programme budget, HCC are currently undertaking design elements for this phase).
 - Provision of a cycle/pedestrian crossing of Bramshot Lane (to be constructed by BSE using sections 106 funds secured by HCC).
 - Links within the Hartland Park Development from its junction with Bramshot Lane (to be funded and constructed by BSE).
- 7. The Feasibility Study for the Mitigation Works which was also completed under budget and within programme, identified a set of priorities and opportunities for the environmental improvement of Fleet Pond.
- 8. This report seeks approval for the following amendments/additions to the programme budget:

Inclusion of a £65k budget for Green Grid Ancillary Works

This budget is required to fund improvements to Old Cove Road between the Fleet Pond access Road and Bramshot Lane. This work includes the provision of two cattle grid cycle bypasses and fencing and surfacing improvements.

<u>Increase of budget allocation for A3013 Cove Road Crossing from £150k -</u> £255k

Whilst not part of the link to the Hartland Park development, the provision of this crossing was identified in the works to be funded from the LEP grant and its provision will provide improved cycle/pedestrian access between Fleet Station and Bramshot Farm Country Park, and onwards. The estimated cost identified in the grant application was £150k. The estimate for the crossing has now increased to £255k and is being further considered as part of the preliminary design for the crossing, which it is scheduled to be completed by end of December 2022. The works are planned to be implemented in the 2023/24 financial year.

<u>Inclusion of a £178k budget for project management, promotion, professional</u> fees and legal charges for the Fleet Pond Mitigation works.

This will fund project management support for the entire project and the development of visitor engagement, digital and commercial strategies. This will also provide funding for professional fees relating to planning, agency and legal costs and promotional materials for the lifetime of the project.

Inclusion of a £10k budget for maintenance of Green Grid/digital and Interpretation materials.

This will fund interpretative and digital material such as licence for an app or signage upgrade over the expected 10-year programme.

Inclusion of a £125k budget and release of funds to deliver the Fleet Pond Mitigation Works Strategy.

The Costed Strategy will be commissioned in 2023/24.

Earmarking of a £843k budget to fund implementation of the Fleet Pond Mitigation Works Strategy once this has been approved.

This provides an outline budget which will fund the primary mitigation works, the final cost of which will be subject to development of a costed strategy which will be brought back to Cabinet for approval.

CORPORATE GOVERNANCE CONSIDERATIONS

Relevance to the Corporate Plan and/or The Hart Vision 2040

- 9. Delivery of the FPGC and Hartland Park Mitigation Works will contribute towards the delivery of the following aspirations identified in The Hart Vision 2040 and Corporate Plan 2017-2022:
 - Ensures work, education, health and other facilities are easily reachable through effective walking, cycling or road and rail transport links.
 - Creation of green corridors between all settlements to encourage sustainable healthy transport and provide cycles for hire to enable movement.
 - Reducing the impact of climate change by building in sustainability to any new developments, encouraging re-wilding and using new technologies to mitigate the impact of climate change.
 - Providing accessible green spaces, countryside, leisure and cultural facilities and opportunities including managing six existing and new Country Parks at Hawley Meadows, Edenbrook, Bramshot Farm, Watery Lane, North East Hook, and at Hawley Park Farm.
 - Introducing schemes to deliver biodiversity mitigation resulting from new development (such as a biodiversity off setting scheme).
 - Positively managing our Sites of Special Scientific Interest (Fleet Pond, Hazeley Heath and Odiham).
 - Supporting the transition to a low carbon future, making efficient use of resources, increasing levels of recycling, encouraging an increase in journeys made by cycling, walking and public transport, and encouraging the use of renewable resources.

Service Plan

- Is the proposal identified in the Service Plan? Yes
- Is the proposal being funded from current budgets? Yes
- Have staffing resources already been identified and set aside for this proposal?
 Yes

Legal and Constitutional Issues

10. The report raises no particular legal or constitutional issues.

Financial and Resource Implications

11. The works identified in this report are being funded through a combination of:

Source of funding	Level of funding
Ring fenced District Council held section 106	£172.5k
contributions (subject to the approval of this reports	
recommendations).	
Ring fenced Hartland Park section 106 contributions. (the use of this funding has previously been approved).	£2m (£1m received to date. The remaining funding will be received as further phases of the development proceed but, in the meantime, forward funding is available for surplus \$106 funds held by the
	Council.
EM3 LEP Grant (the use of this funding has previously been approved).	£1.4m
Ring fenced District Council held section 106 contributions (the use of this funding has previously been approved).	£186k
Ring fenced County Council held section 106 contributions.	£40k
Natural England Grant Funding	£126k
Personal 3 rd party grant.	£5k

12. Whilst this report seeks approval for the earmarking of reserves for the entire programme budget, individual projects within the programme will not be committed until the necessary funding for the project has been secured.

Risk Management

13. Risk assessments for individual projects within the FPGC and Hartland Park Mitigation works programme have been completed and are reviewed on a regular basis, copies of which can be made available on request. The most significant risk identified is containment of expenditure within approved budgets. This risk has been mitigated through the inclusion of contingency sums within the budget, close monitoring of expenditure, and the provision of update reports, as necessary, to the council's Project Board and Cabinet.

EQUALITIES

14. No equality implications associated with implementation of this reports proposed recommendations have been identified. Equality impact assessments will be carried out for individual projects within this programme as required.

CLIMATE CHANGE IMPLICATIONS

15. Delivery of the FPGC will promote increased use of cycling and walking and the Hartland Park Mitigation works will contribute towards the offsetting against the impacts of climate change.

ACTION

16. Subject to this report's recommendations being approved individual projects within the FPGC and Hartland Park Mitigation works programme will be progressed, with further update reports being brought to Cabinet as required.

Contact Details: Adam Green – Countryside Manger / email: adam.green@hart.gov.uk

Appendices

Appendix A – Summary of Green Corridor and Mitigation Works programme expenditure

Background Papers:

- Feasibility study to develop a 2030 Fleet Pond Vision and suitable mitigations for the Hartland Park Village and the FPGC.
- Green Corridor and Mitigation Works programme budget monitoring spreadsheet

Project Name		d East (including		Cost Centre	Funding	LEP, S106, Gran	its	Programme			
•	_	n) Programme	Overview	N/A	Sources	Manager					
Date: -	Bu	ıdget				g of Expenditure and Funding				Totals	
				Year 22/23		Year 22/23 Year 23/24 Year 24/25		Year 25/26	Post 25/26		
Works / Budget Description	Original Budget £	Latest Budget / Forecast £	Actual Expenditure to 31st March 2022 £	Actual Expenditure to 22/23 £	Committed Expenditure Current Year £	Projected Expenditure 23/24 £	Projected Expenditure 24/25 £	Projected Expenditure 25/26 £	Projected Expenditure post 25/26 £	Total Expenditure (incl Commitments) £	Difference to Budget (+ = Overspend / (underspend)) £
Expenditure (excluding contingency)											
Approved projects											
Fleet Pond Pathway (excluding Cove Road Xing)	2,030,000	1,724,364	1,068,479	629,190	21,695	0	5,000	0	0	1,724,364	0
Cove Road Crossing (Approved but not yet committed)	150,000	255,000	0	0	0	255,000	0	0	0	255,000	0
Hartland Park Mitigation Feasibility Study	40,000	50,000	0	0	50,000	0	0	0	0	50,000	0
Staffing Support	198,000	198,000		0	198,000	0	0	0	0	198,000	0
FP Visitor Enhancements (s106 leisure fund)	161,000	106,000	0	0	55,000	51,000	0	0	0	106,000	0
GG Signage	18,000	30,425	0	0	30,425	0	0	0	0	30,425	0
Value of approved projects	2,597,000	2,363,789	1,068,479	629,190	355,120	306,000	5,000	0	0	2,363,789	0
Identified projects awaiting approval											
Professional Fees / PM / Promotion	178,300	178,300	0	0	0	0	0	0	0	0	(178,300)
Hartland Park Mitigation - Ecology / Habitat	1,093,500	1,093,500	0	0	0	0	0	0	0	0	(1,093,500)
GG Digitalisation & Interpretation (ex GG Signage)	90,000	10,000	0	0	0	0	0	0	0	0	(10,000)
GG East Ancillary Works	165,000	116,500	0	0	0	0	0	0	0	0	(116,500)
Project Contingency (10% of outstanding works)	288,705	154,480	0	0	0	0	0	0	0	0	(154,480)
Value of projects awaiting approval	1,815,505	1,552,780	0	0	0	0	0	0	0	0	(1,552,780)
Project Expenditure	4,412,505	3,916,569	1,068,479	629,190	355,120	306,000	5,000	0	0	2,363,789	(1,552,780)
Funding											
EM3 - LEP Grant	(1,400,000)	(1,400,000)	(900,000)	(245,000)	0	(255,000)	0	0	0	(1,400,000)	0
s106 Hartland Park (initially £2m)	(2,000,000)	(2,007,550)	(168,479)	(274,190)	(355,120)	(51,000)	0	0	0	(848,789)	1,158,761
s106 Leisure	(226,000)	(346,000)	0	(110,000)	0	0	0	0	0	(110,000)	236,000
CS Grant Natural England	(126,000)	(126,000)	0	0	0	0	0	0	0	0	126,000
External Grant Funded Work	(5,000)	(50,000)	0		0	0	(5,000)	0	0	(5,000)	45,000
Revenue Funding	0	0	0		0	0	0	0	0		
Total Project Funding	(3,757,000)	(3,929,550)	(1,068,479)	(629,190)	(355,120)	(306,000)	(5,000)	0	0	(2,363,789)	1,565,761
	655,505	(12,981)	0	0	0	0	0	0	0	0	

Cash Flow / Funding Profile	Budgeted Funding £	Actual Funding to date £	Expected Funding 22/23 £	Expected Funding 23/24 £	Expected Funding 24/25 £	Expected Funding 25/26 £	Expected funding post 26/27 £	Total Funding (incl Commitments) £	
EM3 - LEP Grant	(1,400,000)	(900,000)	(500,000)					(1,400,000)	0
s106 Hartland Park (initially £2m)	(2,007,550)	(1,007,550)			(500,000)		(500,000)	(2,007,550)	0
s106 - Leisure	(356,000)		(356,000)					(356,000)	0
CS Grant Natural England	(126,000)				(126,000)			(126,000)	0
External Grant Funded Work	(5,000)				(5,000)			(5,000)	0
Existing Revenue Funding								0	0
Total Programme Funding	(3,894,550)	(1,907,550)	(856,000)	0	(631,000)	0	(500,000)	(3,894,550)	0
Total funding allocated to approved projects	2,363,789	1,068,479	984,310	306,000	5,000	0	0	2,363,789	
Timing of (Available Funds) / Shortfall	(1,530,761)	(839,071)	(710,761)	(404,761)	(1,030,761)	(1,030,761)	(1,530,761)	(1,530,761)	

CABINET

DATE OF MEETING: 1st DECEMBER 2022

TITLE OF REPORT: STAKEHOLDER ENGAGEMENT PLAN

Report of: Executive Director for Communities

Cabinet Portfolio: Strategic Direction and Partnerships

Key Decision: No

Confidentiality: Non Exempt

PURPOSE OF REPORT

This report provides Cabinet with an update addressing an area of concern originally raised on the 1st September 2022, when agreeing the Odiham Common Management Plan.

This report aims to set out a positive plan for engagement with parish councils, to be discussed and agreed at Cabinet.

RECOMMENDATION

That Cabinet approves the Stakeholder Engagement Plan.

BACKGROUND

- 1. At Cabinet on the 1st of September 2022, a recommendation was agreed that a suitable engagement plan would be prepared to ensure that Parish Councils' and local residents' views were accommodated, to help deliver the Odiham Common Management Plan.
- 2. The importance of establishing strong links with the local communities and Parish Councils was also included in the minutes.
- 3. In response to this, a plan has been written, to be used as a standard across all our Countryside Sites.
- 4. The Stakeholder Engagement Plan is set out in Appendix 1.

MAIN ISSUES

- 5. Cabinet requested a revision of the current engagement plan within the Odiham Common Management Plan, to clearly define a strategy for engagement and communication with the local parish council and residents.
- 6. This has created an opportunity to standardise stakeholder engagement across all parish's where we have influence, and to standardise our process. The engagement plan will set out our communications with parishes and local communities in a wider context, using the concerns over the Odiham Common Management Plan as a catalyst. This will give the Countryside Service a set method of engagement across the district, so that communication is effective, achievable, and consistent, whilst being deliverable within our existing resources.

OVERVIEW AND SCRUTINY COMMITTEE COMMENTS/RECOMMEDNATIONS

7. The original report was considered by O&S on the 9th of August 2022, where issues were first raised. The committee required further information regarding 'making additional links, 'a contact group' between residents and Parish Councils regarding the Common'. The current recommendations seek to address this

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

- 8. Continuing with current level of engagement with stakeholder groups it has already been noted that cabinet would like to see an improved plan on this. Currently this is not consistent across all our open spaces and there is an opportunity for it to be standardised.
- 9. Increase levels of engagement by directly consulting with all local residents on all management decisions and actions we do not feel that this is achievable across the whole of the district within our current resource and is not an effective use of staff time. An increase of this level in our current communications would require additional staffing resources to undertake.
- 10. Do not engage with parishes or local residents this would not be good practice, would damage our relationship with local people, parishes and may damage the council's reputation.

CORPORATE GOVERNANCE CONSIDERATIONS

Relevance to the Corporate Plan and/or The Hart Vision 2040

The Stakeholder Engagement Plan will support the delivery of the following themes within the Hart 2040 Vision:

Theme 3: Enhance the environment to live in, work in and enjoy.

Specifically, by our open spaces delivering improved facilities and promotion of culture and heritage, through positive engagement with parish councils and local people.

Theme 4: Develop the organisation which can deliver working in partnership.

Specifically using its own staff asset to build the skills and space for partnerships to flourish, in order to deliver on the Vision 2040.

Service Plan

- Is the proposal identified in the Service Plan? NO
- Is the proposal being funded from current budgets? Yes
- Have staffing resources already been identified and set aside for this proposal?
 Yes

Legal and Constitutional Issues

11. We are not aware of any issues.

Financial and Resource Implications

- 12. We do not envisage there to be any financial implications.
- 13. Staff resource will be directed in a more effective and efficient manner to build strong positive relationships with parish councils, for the benefit of both organisations. We believe that this reflects and makes the best use of existing resources. If there was to be a further increase in the level of communications

and engagement, above what the strategy lays out, then cabinet would need to consider additional resources to allow this.

Risk Management

- 14. Without a clear and agreed plan, there may be a reputational risk to the council, due to ineffective communications to parishes and local communities. This plan aims to significantly reduce this risk.
- 15. Delivery of services may not be efficient and effective without an agreed plan.
- 16. Some local community groups may lobby for increased levels of direct communication, however this will be unachievable without increased resource and may prejudice the view of the wider community.

EQUALITIES

17. No equality issues arising from approval of this report's recommendation have been identified.

CLIMATE CHANGE IMPLICATIONS

18. There are no direct carbon/environmental impacts arising from the recommendations.

ACTION

19. That Cabinet approve the Stakeholder Engagement Plan.

Contact Details: Adam Green

Appendices

Stakeholder Engagement Plan

Background Papers:

Cabinet Minutes – September 2022



Countryside Engagement Plan

Engaging with residents through Parish Councils

November 2022

Introduction

This plan outlines the countryside services strategy for engaging with its residents, specifically through engagement with parish councils.

Hart District Council is primarily committed to engaging with and informing parish councils of site works and activities as they represent the voice of the community at a local level. Good communications and engagement with parish councils is therefore key to Hart Countryside's overarching engagement plan. Through their voice we can engage with all residents in a parish ward, not just a site's adjoining landowners.

Successful engagement with local people will reduce instances of discontent, helping to build a positive relationship with the communities which we serve. We also hope understanding why these works are taking place might inspire the next generation of countryside ambassadors. Strong partnership working will help to identify common interests and help identify opportunities for joint working, helping to saves costs.

This plan sits in line with the councils <u>Corporate Communications and Engagement Strategy.</u>
They should not be read in isolation. The Countryside plan focuses on specific engagement with parish councils as an outcome of informing the local community of management activities and decisions on our countryside sites.

Key Stakeholders

Hart District Council engages and works with many different stakeholders in order to maintain 16 sites, equating to 425 hectares of land or 1050 acres. Stakeholder groups include:

- Other Local Authorities
- Parish Councils
- Residents
- County Councils
- Volunteers
- Interested groups such as the Hartley Wintney Heritage Society
- NGO's (Charities etc)

Table 1. List of countryside sites and parish they sit within.

Name	Parish area
Fleet Pond	Fleet
Hartland Country Park	Fleet
Edenbrook Country Park	Fleet
Bramshot Farm Country Park	Fleet
Elvetham Heath Nature Reserve	Elvetham
Odiham Common	Odiham
Broad Oak Common	Odiham
Hazeley Heath	Hartley Wintney /
	Mattingley

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Hartley Wintney Central Commons Includes:	Hartley Wintney
Central Common	
Cricketers Green	
 Causeway Green 	
Hunts Common	
Phoenix Green	Hartley Wintney
Queen Elizabeth II Fields	Hartley Wintney
West Green Common	Hartley Wintney
Stoken Green	Hartley Wintney
Cricket Hill Pond	Yateley
Royal Oak Valley	Yateley
Whitewater Meadows	Hook
Ashwell's Copse	Hook

Each site is unique and has its own countryside management plan tailored specifically to the site's ecology and habitats. The countryside services engagement plan needs to take account of each areas unique characteristics and adapt to changing communities and evolving priorities. Each site management plan will have a section on engagement, which will reflect these site-specific differences.

Hart District Council's Communications Channels

Digital

The countryside service regularly schedule countryside specific social media posts that go out on our main corporate channels listed below:

Facebook

The official Facebook page for Hart District Council, run by the Communications team can be found here: facebook.com/HartDistrictCouncil. On this page there is a range of information from each service area and the latest news from across the district.

Twitter

The official twitter channel of Hart District Council can be found here: @HartCouncil. Keeping up to date with projects, the latest news and events across the district

Instagram

Harts Districts official <u>Instagram account</u> keeps up to date with projects, the latest news and events across the district.

LinkedIn

The Council update our <u>LinkedIn page</u> regularly with business news.

YouTube

Hart District Council YouTube Channel. This is used to live stream Council meetings.

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Website

Hart's Countryside Service has its own pages on Hart District Councils website. These can be found under: hart.gov.uk/countryside-nature. Information about all our sites, projects, volunteering, and events can be found here.

Publications

Hart District Council publish <u>Hart News</u> twice a year - in the spring/summer and autumn/winter – it is delivered to all households in Hart District. Hart News is used to tell residents about the services we provide, local activities and events. There is also information in Hart News about some of the things the council's partners, such as the police and local housing associations, are doing.

Limited advertising space is offered for local businesses and organisations, for more information, stakeholders can email hartnews@hart.gov.uk or download the council's media pack.

Councillor Connect is an electronic publication that is circulated every other week. Its content is aimed specifically at Parish and Town councillors to keep them in the loop about Hart's activities and any other related information.

At each countryside site there is a site notice board. Updates and notifications about works are displayed here on the noticeboards on posters.

The Countryside Service also makes use of local press, magazines, leaflets and/or any publication to engage with its target audience. HDC will work with Parish councils to identify key contact points for the community and provide content for any relevant communications. For example, Contact magazine in Hartley Wintney and the Fleet Pond Society's members newsletter.

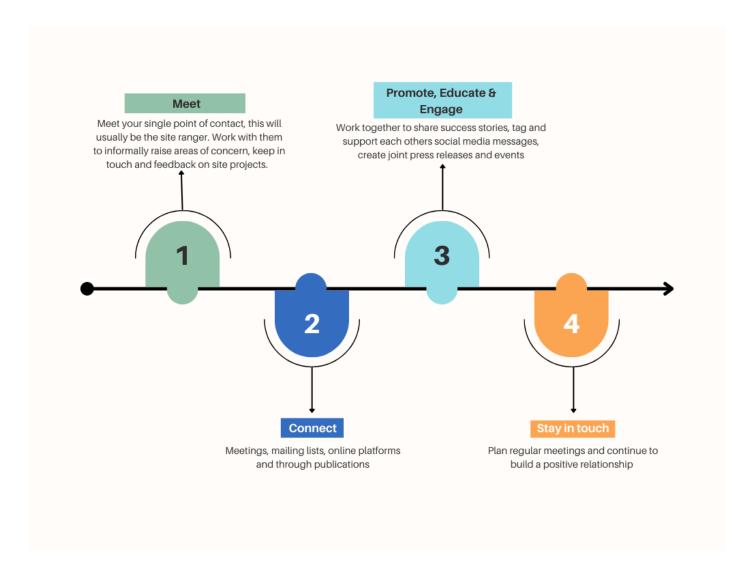
Feedback and complaints

Hart District Council hopes that parish councils will be happy with the service they receive. The Council always strives to build strong working relationships with stakeholders and when we get it right, we hope to hear from our partners. Feedback can be provided by filling in the council's customer feedback form.

Hart District Council's <u>customer care standards</u> set out our promise around our services. We endeavour to get things right first time, but when things do go wrong, we want to know, so that we can put it right. More about Hart District Councils full feedback and complaints process can be found here: <u>hart.gov.uk/feedback</u>

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Parish Council Engagement Plan



Meet

The area site ranger will formally meet with representatives from the parish council to discuss present and future works on site. They will also discuss successes and lessons learnt from previous projects. This will give the parish an opportunity to record any issues, concerns or positive feedback that is being raised by their residents. We aim for these meetings to take place every quarter as a maximum but may be less if both parties agree.

The area site ranger will have a positive relationship with their respective parish councils and will be available for frequent informal chats and meetings.

Connect

The Countryside Service Communications and Engagement Officer should be put in contact with communications colleagues. The communications leads can then stay in contact, discuss publication options, potential mailing lists they may wish to join and share ideas. Including connecting on social media platforms to allow tagging on posts relating to their local sites, for them to share with their followers.

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Last Reviewed: 10/11/22

Promote, Educate and Engage

Once a strong partnership has developed, it may be mutually beneficial for the interested parties to work together on joint events, press releases or projects. Working together could identify mutual interests where there may be mutual benefit in working together and the council are very keen to seek out these opportunities where possible.

Stay in touch

Regular meetings should be planned into the diary so that the teams do not fall out of touch, and we are able to continue to develop a working relationship.

Volunteering

Harts Countryside Service offers a range of volunteering opportunities that are run at sites across the district. This is a great way to engage with residents and creates local ambassadors for Hart's green spaces. More information about how residents can get involved can be found here: hart.gov.uk/volunteering

There are also opportunities for local businesses, schools and uniformed groups to take part in site activities and learn about their local greenspace.

Public Consultation

There may be times when larger scale engagement is required, for example when a project is taking place on site, which will directly affect residents neighbouring the site, or for any large scale works on Common Land.

In this instance a more focused engagement plan will be required. Individual householders may be written to or invited to a meeting to discuss the works. This is called Public Consultation and requires us to work to set guidelines.

For works on Common Land, which require permission from the Secretary of State, there is a set method of communication called 'A Common Purpose' which is an agreed format for consultation, which will be utilised in this instance.

Formal Partnership Agreements

There are some circumstances when Hart District Council may wish to enter into a formal partnership working arrangement with local groups.

These organised groups will have a close working relationship with the council to inform management of the site. They will participate through active volunteering on site, significant financial contributions, and grant funding applications, for example, the Fleet Pond Society. It will be at the discretion of the Countryside Manager, whether a group or society meets the requirements for a formalised partnership agreement.

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CABINET

Meeting Date: 1 DECEMBER 2022

Issue Title: NEXT STEPS IN THE CIVIC QUARTER REGENERATION

Report of: Chief Executive

Cabinet Portfolio: Finance & Corporate Services

Key Decision: No

Confidentiality: Non Exempt

PURPOSE OF REPORT

1. To update Cabinet with regards to the work being undertaken by the Civic Quarter Regeneration Work Group and seek Cabinet's approval to further funding to enable the next stages, a financial report to determine viability of the scheme.

RECOMMENDATION

That 15K is allocated in the council 22/23 budget, to fund consultancy costs, to refresh the viability report and produce a detailed cost projection to determine viability of the Civic Quarter Regeneration scheme.

BACKGROUND

- 2. In November, a report was made to Cabinet on the progress regarding the Civic Quarter Regeneration to date. it was agreed to fund the next stages of the Civic Quarter project which would support the community engagement work to engage with residents and understand their views on what they would like to see as part of a civic regeneration opportunity.
- 3. The community engagement ran for 6 weeks from 23rd May 2022 through to 4th July 2022 where the overall public response was positive, and the thoughts and ideas received can contribute to the design of the masterplan.
- 4. During the party's working group meeting in July 2022 (as noted in the minutes at Appendix 1) the owners of the library land, Hampshire County Council would be contacted to further understand their position on a partnership moving forward. HCC estates met with HDC on 16th August and were positive in their discussion. HCC estates confirmed they would continue negotiations with HDC and partner in the scheme assuming a cost neutral position.
- 5. HCC Libraries partnership and the continued positive negotiations with Fleet TC with regard the Harlington Lease lends the project to consider moving forward with next steps.

CONSIDERATIONS

- 6. In September 2022, HDC began work to understand the cost implications for the next steps of the project which would take the regeneration project from vision through to planning. The work would span approximately 10-12 months and is likely to cost between £300k and 500k. This fee is comparable to other national schemes but funding opportunities to support this level of fees cannot be sourced until viability has been assessed.
- 7. A viability assessment was originally commissioned in November 2020. HDC enlisted the help of Montagu Evans, a team of multi disciplinary consultants to

- help inform the commerciality of the Civic Quarter Regeneration. A draft report was provided in January 2021 but it was felt it was too premature to draw together a fully resolved business case due to the many unresolved variables.
- 8. With the current economic situation, paying particular regard to the rising costs and interest rates, and the requirement to move forward with caution and evidence based finance checks, it is recommended that we update the previous work before a decision is made on the direction of the Civic Quarter Regeneration project.
- 9. A summary of the report, expected to be delivered within 2 months of instruction will be provided to cabinet, which will provide a clear financial evidence based outcome which can then be used to determine the future direction of the Civic Quarter Regeneration site.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED (check Heading 2)

- 10. Not undertaking this work would not meet with the Councils Corporate Plan objectives, nor Cabinet's earlier resolution to explore the opportunities with regards to a civic quarter regeneration.
- 11. The Council does not have the capability to complete this work as the report requires a team of multi-disciplinary property consultancy experts.

CORPORATE GOVERNANCE CONSIDERATIONS

Relevance to the Corporate Plan and/or The Hart Vision 2040 (check Heading 3)

This work will assist the council in achieving its agreed objective of exploring a civic quarter regeneration.

Service Plan

- Is the proposal identified in the Service Plan? No
- Is the proposal being funded from current budgets? No
- Have staffing resources already been identified and set aside for this proposal?

Financial and Resource Implications (check Heading 3)

12. It is estimated that the cost of the next stages in the civic quarter regeneration, updating the viability report, which was last undertaken in November 2020, will cost £15K. This includes a £5k fee to Gleeds who will undertake a cost projection of the build.

EQUALITIES

 No equality issues resulting from approval of this reports recommendation have been identified.

CLIMATE CHANGE IMPLICATIONS

14. Although there are no climate change implications which arise from the scope of this report, any redevelopment of the Civic Quarter would require careful climate change consideration.

ACTION

15. Subject to agreement by Cabinet, it will be recorded that an exemption has been applied for the continued use of Montagu Evans, and the Council will confirm their continued role on this project. Contact Details: Daryl Phillips - daryl.phillips@hart.gov.uk

Background Papers: 22 07 25 Minutes Civic Campus Regeneration

Civic Quarter Regeneration Meeting (Teams) 1 November 2022 – 11:00

Attendees: Cllr James Radley (Chairman)(JR)

Cllr Mark Butcher (MB); Cllr David Neighbour (DN); Cllr Richard Quarterman (RQ); Daryl Phillips (DP); Joanne Rayne (JR);

Gabrielle Ellen (GE)

Cllr Bob Schofield (BS) Fleet Town Council

Rochelle Halliday (RH) Fleet Town Council Executive Officer

Samantha Marshall (SM) HCC Libraries

Rebecca Borrett (Minutes)

Apologies: Cllr Anne Crampton

Cllr Katie Davies
Jennifer Marvin

1	Welcome from the Chairman	ACTIONS
	The Chairman welcomed all the attendees.	
2	Introductions – New Member Rochelle Halliday, Fleet Town Council was welcomed to the group, and Samantha Marshall joining from Public Libraries in place of Jennifer Marvin.	
3	Project update since the last meeting	
	GE provided an update (which will be emailed to the group) of work undertaken since the last meeting, and the next steps moving forwards.	GE
	The Chairman felt this summed position up very well and welcomes the Paper for Cabinet to enable this to move on.	
	There were discussions regarding the need to be aware shifting economic situation with particular regard to:	
	 Rising costs and interest rates rising and The need to move forward with caution and evidence based financial checks Public loan works rate in 2017 were at 1%, but are now nearer 6% 	
	 The need to request from Cabinet costs at each stage of 	

progression

 the expectation that the viability stage would include a commercial negotiation between HCC, HDC and FTC to how overall funding of the project would work

GE confirmed following a positive response from Cabinet in December, the report would take approximate two months to be produced, setting out if it was viable or not, and if it is where money to be obtained from, if not what the alternative options are.

BS updated the group solicitors and land surveyors hope to be in a position to deliver a response this week in relation to the Lease.

Discussions regarding climate change highlighted the need for sustainability and carbon neutrality, and the impact this could have on cost.

Members were reminded of two of the main principals of the project:

- 1. Viability the project must be cost neutral
- 2. Compliance with HDC carbon neutral commitments so it is a better outcome for environment when work finished

and this may therefore require a reassessment of the scale of the residential component to achieve these.

Meeting Ended 11.29

CABINET

KEY DECISIONS / WORK PROGRAMME AND EXECUTIVE DECISIONS MADE

December 2022

Cabinet is required to publish its Key Decisions and forward work programme to inform the public of issues on which it intends to make policy or decisions. The Overview and Scrutiny Committee also notes the Programme, which is subject to regular revision.

Report Title	Outline/Reason for Report/Comments	Due Date	Original Due Date	Key Decision Y? (Note 1)	Cabinet Member (Note 2)	Service (Note 3)	*This item may contain Exempt information
Revised Medium Term Financial Strategy and Emerging 2023/24 Budget U	Post consideration by Overview and Scrutiny – to consider the updated Medium Term Financial Strategy and the Emerging 2023/24 Budget (which currently is work in progress)	1 Dec 2022		No		F	
Annual Sites of Alternative Matural Green Space (SANGS) Review	To look at overall capacity and demand for SANGS. Cabinet to also look at support for neighbouring Councils and long term support	1 Dec 2022		No		Р	
Fleet Pond Green Corridor and Hartland Park Mitigation Works Update	To update Cabinet on budget expenditure and works completed to date, and to seek approval for future works.	1 Dec 2022		No		Н	
Stakeholder Engagement Plan	To receive recommendations on best practices for stakeholder engagement in the monitoring of Odiham Common and other Management Plans	1 Dec 2022		No		Н	
Civic Regen Project	To provide Cabinet with a project update including receiving the minutes of the recent Civic Regen	1 Dec 2022		No		CS	

Report Title	Outline/Reason for Report/Comments	Due Date	Original Due Date	Key Decision Y? (Note 1)	Cabinet Member (Note 2)	Service (Note 3)	*This item may contain Exempt information
	Working Group and agree any actions therefrom						
Representation on Board of Butterwood Homes	To consider the Council's representation on the management board of Butterwood Homes	1 Dec 2022		No		СХ	Exempt
The Swan Inn, North Warnborough	To provide Cabinet with an update and recommended next steps following receipt of commercial valuation	1 Dec 2022		No		cs	Fully exempt
Funding for potential acquisition of 42 apartments for affordable market rent	To agree the source of funding for the potential acquisition of 42 affordable market rent key worker apartments.	1 Dec 2022		No		сх	Exempt
©otential for a Shared Chief Executive with Rushmoor Borough Council	Consideration of a business case for a Shared Chief Executive between Hart District Council and Rushmoor Borough Council	Jan/Feb 2023	Dec 22	No		cs	
Lease of the Harlington Centre	To propose an updated lease for the Harlington Centre.	5 Jan 2023		No		CS	Fully exempt
TM Strategy - Mid Year Review	Post consideration by Overview and Scrutiny	5 Jan 2023		No		F	
Forecast 2022/23 Capital and Revenue Outturn	Post consideration by the Overview & Scrutiny Committee, to consider the 2022/23 forecast Capital and Revenue Outturn	5 Jan 2023		No		F	
Review of Finance Regs and	Post consideration by Overview and	2 Feb		No		F	

Report Title	Outline/Reason for Report/Comments	Due Date	Original Due Date	Key Decision Y? (Note 1)	Cabinet Member (Note 2)	Service (Note 3)	*This item may contain Exempt information
Contract Standing Orders	Scrutiny	2023					
Budget Report for 2023/24	Post consideration by Overview and Scrutiny	2 Feb 2023		No		F	
Draft Budget Book	Post consideration by Overview and Scrutiny	2 Feb 2023		No		F	
Fees and Charges for 2023/24	Post consideration by Overview & Scrutiny	2 Feb 2023		No		F	
Praft Treasury Management Strategy Statement	Post consideration by Overview and Scrutiny	2 Feb 2023		No		F	
Q3 Capital & Revenue Forecast Outturn to December 2022	Post consideration by Overview and Scrutiny	2 Feb 2023		No		F	
Climate Change Action Plan	Cabinet to receive the proposed Action Plan to facilitate Hart's Carbon Pathway for endorsement	2 Feb 2023		No		CS	
Corporate Plan	To receive feedback from stakeholders, and approve the Corporate Plan	2 Feb 2023		No		CS	
Bad Debt Write Offs 22/23	Summary for information	2 Mar 2023		No		F	
Draft Service Plans 2023/24	To consider the draft service plan	2 Mar		No		ALL	

Report Title	Outline/Reason for Report/Comments	Due Date	Original Due Date	Key Decision Y? (Note 1)	Cabinet Member (Note 2)	Service (Note 3)	*This item may contain Exempt information
	for 2023/24	2023					

Note 1

A "key decision" means an executive decision which, is likely to -

- a) result in Council incurring expenditure or the making of savings which amount to £30,000 or 25% (whichever is the larger) of the budget for the service or function to which the decision relates; or
- b) be significant in terms of its effects on communities living or working in an area comprising two or more wards within the area of the district of Hart.

On the 2

Sabinet Members

 ♠N Leader
 TCI Digital
 RQ Commercialisation
 SB Community (Cy)

(Cn) and Corporate

Services

TCo Regulatory AO Environment JR Finance GC Place

Note 3

Service:

CX Chief Executive CS Corporate Services PL Place Services

CSF Community Safety PP Planning Policy
FI Finance COM Community Services
SLS Shared Legal Services MO Monitoring Officer

Note 4

Report Title	Outline/Reason for Report/Comments	Due Date	Original Due Date	Key Decision Y?	Cabinet Member (Note 2)	Service (Note 3)	*This item may contain Exempt
				(Note 1)			information

^{*}This item may contain Exempt Information – Regulation 5 of the Local Authority (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012

Executive Decisions

11.11.22	Cllr Neighbour	To agree the release of £10,550 S106 funding to provide a Youth Shelter in Hook	No call in
		Meadow, Croft Lane, Crondall	
U			
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Agenda Ite	m	13
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Agenda Item 17

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.